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E.O. 11652: GDS

TAGS: SNAR, TU

SUBJECT: UNFDAC ASSISTANCE TO TURKEY

1. DURING RECENT CONSULTATIONS OF DEPUTY SENIOR ADVISER FOR NARCOTICS DAVID ERNST WITH UN DRUG AGENCY OFFICIALS IN GENEVA, DR. STEN MARTENS (THEN ACTING DIRECTOR OF THE UN FUND FOR DRUG ABUSE CONTROL) RAISED THE QUESTION OF THE PROVISION BY UNFDAC TO TURKEY OF THE "COMPASS TRIP" MULTI-SPECTRAL AERIAL SURVEILLANCE SYSTEM FOR OPIUM POPPY PLANTATIONS. HE SAID TURKEY HAD NOT YET FORMALLY REQUESTED "COMPASS TRIP" AND THAT THE RECENTLY CONCLUDED FEASIBILITY STUDY WAS AT PRESENT THE LIMIT OF THE FUND'S COMMITMENT TO TURKEY ON IT. MARTENS SAID HE WOULD NOT ADVISE THE FUND TO GO AHEAD WITH "COMPASS TRIP" UNLESS IT IS CERTAIN THERE WILL BE FUNDS AVAILABLE. HE ASKED THAT THE USG GIVE AN ASSURANCE SOON THAT IT WOULD SEE TO IT THAT THE FUND HAD CONFIDENTIAL

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ADEQUATE FINANCING. OTHERWISE, UNFDAC COULD NOT GIVE A

COMMITMENT TO TURKEY. MARTENS WAS INFORMED THAT THIS WOULD BE CONVEYED TO WASHINGTON.

2. MARTENS THEN OFFERED HIS VIEW THAT "COMPASS TRIP" WAS A "CLUMSY, CUMBERSOME, AND VERY EXPENSIVE" SYSTEM. IN HIS OPINION, A SWISS FIRM, "ALTAIR" COULD DO THE SAME JOB BETTER AND CHEAPER, AND HE ADDED HE WAS NOT INCLINED TOWARD

ALTAIR JUST BECAUSE IT HAD A SWEDISH DIRECTOR (AND HE HIM-SELF WAS A SWEDE). MARTENS INDICATED HIS ASSUMPTION THAT THE AMERICAN CONTRIBUTION TO UNFDAC WAS SOMEHOW CONDI-TIONED ON THE PURCHASE FROM AMERICAN SUPPLIERS OF THE MAJOR COMPONENTS IN ITS EQUIPMENT ASSISTANCE PROGRAMS TO RECIPIENT COUNTRIES. HE WAS TOLD THAT WAS NOT REPEAT NOT THE CASE. THAT THE USG CONTRIBUTIONS WERE NOT "TIED" IN ANY RESPECT EITHER AS TO PROGRAM USE OR PROCUREMENT SOURCE. HE WAS FURTHER TOLD THE USG EXPECTED UNFDAC TO EXAMINE ALL POSSIBILITIES AND MAKE ITS DECISION ON THE BEST TECHNICAL BASIS WITH DUE REGARD TO ECONOMY SO THAT IT WOULD ALWAYS ACHIEVE THE MAXIMUM ANTI-NARCOTICS EFFECT FOR THE MONIES SPENT. IT WAS NOTED TO HIM THERE HAD BEEN ONE EXCEPTION IN THE PAST IN RESPECT TO TIEING PART OF THE USG CONTRIBUTION TO UNFDAC. THERE HAD BEEN A SUM OF DOLS. 800,000 SPECIFICALLY EARMARKED FOR RESEARCH BY THE LABORATORY OF THE DIVISION OF NARCOTIC DRUGS ON THE BRACTEATUM POPPY AND ON STRAW PROCESS MORPHINE YIELDS.

- 3. IN SEPARATE DISCUSSIONS WITH OTHER UN AGENCY PERSONNEL (EMBLAT AND DAVIES) IT APPEARED THEY ALSO HAD MISUNDER-STANDINGS CONCERNING CONDITIONS ON THE USG CONTRIBUTION. THEY WERE GIVEN THE SAME CLARIFICATION AS PROVIDED TO MARTENS.
- 4. ACCORDING TO EMBLAT, THE TURKISH GOVERNMENT HAD MADE A SUBSTANTIAL REQUEST FOR UNFDAC ASSISTANCE FOR 1976. THE SUM TOTALS DOLS. 4,715,000, DETAILED AS FOLLOWS:

STORAGE FACILITIES FOR TMO -- USDOLS. 1,500,000
28 JEEPS FOR THE JANDARMA -- 140,000
3 AIRPLANES -- 800,000
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TELECOMMUNICATIONS EQUIPMENT -- 315,000
(EXTENSION OF 1975 PROJECT)
8 JEEP-WAGONERS AND
8 RADIO SETS FOR NEWLY ESTABLISHED
JANDARMA NARCOTIC CONTROL TEAMS -- 60,000
COMPASS TRIP AERIAL SURVEILLANCE
SCHEME (IF FORMALLY REQUESTED) -- 1,900,000

-----TOTAL US DOLS.4,715,000

5. AS HAD MARTENS, EMBLAT POINTED OUT THAT WERE TURKEY TO NOW MAKE A FORMAL REQUEST FOR "COMPASS TRIP", UNFDAC WOULD BE EMBARRASSED SINCE, ASIDE FROM THE CONTINGENCY FUND OF DOLS. 4,000,000 FOR POSSIBLE FARMER COMPENSATION, THE FUND DOES NOT HAVE AVAILABLE MONIES FOR FURTHER ASSISTANCE TO TURKEY. HE ALSO INDICATED THAT A DECISION

WOULD NEED TO BE MADE BEFORE NOVEMBER WERE THE SYSTEM TO BE IN PLACE FOR THE 1976 CROP. IN THIS CONNECTION, DAVIES ADVISED THAT IT WAS NOW CLEAR THAT THE GOVERNMENT OF TURKEY WAS FIRM IN THE DECISION THAT IF IT PROCURED "COMPASS TRIP" FROM THE FUND IT WOULD NOT REPEAT NOT ALLOW IT TO BE USED OUTSIDE OF TURKEY.

- 6. ON THE QUESTION OF THE MODALITIES TO BE EMPLOYED IN THE DETERMINATION OF HOW MUCH, IF ANY, OF THE FARMER COMPENSATION CONTINGENCY FUND SHOULD PROPERLY BE DRAWN, MESSERI (UNFDAC) INDICATED IT WAS THE FUND'S INTENTION TO ENGAGE SOME SPECIALIZED CONSULTANTS TO REVIEW RELEVANT TURKISH GOVERNMENT RECORDS ON THE RECENTLY HARVESTED CROP IN ORDER TO HAVE THE INFORMATION BASE FOR NEGOTIATING THE SETTLEMENT WITHIN THE FRAMEWORK OF THE UNFDAC-GOT UNDERSTANDING.
- 7. THE USG INTERNATIONAL NARCOTICS CONTROL FUNDS FOR FY 1976 ARE NOW RESTRICTED BY A CONTINUING RESOLUTION OF THE CONGRESS WHICH, IN EFFECT, DOES NOT NOW ALLOW US SUFFICIENT RESOURCES TO MAKE A NEW CONTRIBUTION TO THE FUND UNTIL AFTER THE END OF THIS CALENDAR YEAR. WE WOULD HOPE THAT ADEQUATE RESOURCES WOULD BE AVAILABLE IN TIME FOR THE US CONTRIBUTION AT ABOUT THE TIME OF THE 1976 CND CONFIDENTIAL

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MEETING. WE THEREFORE REALISTICALLY CANNOT GIVE ANY ASSURANCE TO THE UNFDAC MANAGEMENT CONCERNING AVAILABILITY OF FUNDS PRIOR TO THE DECISION THEY MIGHT HAVE TO MAKE ON COMPASS TRIP FOR TURKEY, OR ON ANY OTHER SUBSTANTIAL PROGRAM.

- 8. WITH RESPECT TO OTHER ENFORCEMENT EQUIPMENT ELEMENTS IN THE TURKISH REQUEST, WE HAVE NO BASIS AT THIS TIME TO ADVISE UNFDAC ON THEIR MERITS. IF REQUESTED, WE WOULD BE PREPARED TO ASSIST THE FUND IN REVIEWING ALL THESE PROPOSALS BY PROVIDING TECHNICAL EXPERTISE IN ADDITION TO THAT PROVIDED IN A COMMUNICATIONS FIELD BY PAUL KATZ.
- 9. US MISSION GENEVA SHOULD ACQUAINT THE UNFDAC MANAGEMENT OF THESE FINANCIAL CONSIDERATIONS AS A RESPONSE TO

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THE MARTENS REQUEST (PARA 1 ABOVE). KISSINGER
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